

DOVER TOWNSHIP
LENAWEE COUNTY, MICHIGAN
ANNUAL FINANCIAL REPORT
MARCH 31, 2005

Auditing Procedures Report

Issued under P.A. 2 of 1968, as amended.

Local Government Type <input type="checkbox"/> City <input checked="" type="checkbox"/> Township <input type="checkbox"/> Village <input type="checkbox"/> Other		Local Government Name DOVER TOWNSHIP	County LENAWEE
Audit Date 3/31/05	Opinion Date 9/10/05	Date Accountant Report Submitted to State: 10/10/05	

We have audited the financial statements of this local unit of government and rendered an opinion on financial statements prepared in accordance with the Statements of the Governmental Accounting Standards Board (GASB) and the *Uniform Reporting Format for Financial Statements for Counties and Local Units of Government in Michigan* by the Michigan Department of Treasury.

We affirm that:

1. We have complied with the *Bulletin for the Audits of Local Units of Government in Michigan* as revised.
2. We are certified public accountants registered to practice in Michigan.

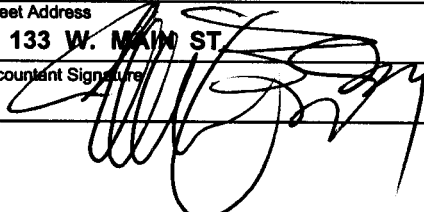
We further affirm the following. "Yes" responses have been disclosed in the financial statements, including the notes, or in the report of comments and recommendations

You must check the applicable box for each item below.

- ☐ Yes ☒ No 1. Certain component units/funds/agencies of the local unit are excluded from the financial statements.
- ☐ Yes ☒ No 2. There are accumulated deficits in one or more of this unit's unreserved fund balances/retained earnings (P.A. 275 of 1980).
- ☐ Yes ☒ No 3. There are instances of non-compliance with the Uniform Accounting and Budgeting Act (P.A. 2 of 1968, as amended).
- ☐ Yes ☒ No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.
- ☐ Yes ☒ No 5. The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).
- ☒ Yes ☐ No 6. The local unit has been delinquent in distributing tax revenues that were collected for another taxing unit.
- ☐ Yes ☒ No 7. The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).
- ☐ Yes ☒ No 8. The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).
- ☐ Yes ☒ No 9. The local unit has not adopted an investment policy as required by P.A. 196 of 1997 (MCL 129.95).

We have enclosed the following:

	Enclosed	To Be Forwarded	Not Required
The letter of comments and recommendations.	<input checked="" type="checkbox"/>		
Reports on individual federal financial assistance programs (program audits).			<input checked="" type="checkbox"/>
Single Audit Reports (ASLGU).			<input checked="" type="checkbox"/>

Certified Public Accountant (Firm Name) PHILIP R. RUBLEY, CPA			
Street Address 133 W. MAIN ST	City MORENCI	State MI	ZIP 49256
Accountant Signature 		Date 9/10/05	

**DOVER TOWNSHIP
ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED MARCH 31, 2005**

TABLE OF CONTENTS

PAGE

FINANCIAL SECTION

Management Discussion and Analysis	1 - 6
Independent Auditor's Report	7 - 8
Government – Wide Statement of Net Assets	9
Government – Wide Statement of Activities	10 - 11
Governmental Fund Balance Sheet	12
Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets	13
Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances	14
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	15
Fiduciary Funds Statement of Net Assets	16
Notes to Financial Statements	17 - 25

REQUIRED SUPPLEMENTAL INFORMATION

Budgetary Comparison Schedule – General Fund	26
Balance Sheet – Non-Major Governmental Funds	27
Statement of Revenues, Expenditures and Changes in Fund Balance – Non-Major Governmental Funds	28

OTHER INFORMATION

Letter on Internal Controls	
-----------------------------	--

DOVER TOWNSHIP
Management's Discussion and Analysis
March 31, 2005

Using This Annual Report

The annual report consists of a series of financial statements. The statement of net assets and the statement of activities are both new and provide information about the activities of Dover Township government-wide basis. They are designed to present a longer-term view of the Township's finances. Fund financial statements tell how services were financed in the short-term, as well as what remains for future spending. Fund financial statements also report the Township's operations in more detail than the government-wide financial statements.

Overview Of The Financial Statements

The Township's basic financial statements are comprised of three components:

- A) Government-wide financial statements.
- B) Fund financial statements.
- C) Notes to the financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the Township's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the Township's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township is improving or deteriorating.

The Township maintains 3 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund which is considered to be major fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The Township adopts an annual appropriated budget for its general and special revenue funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Township's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

DOVER TOWNSHIP
Management's Discussion and Analysis
March 31, 2005

Notes To The Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement, of some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Township that are principally supported by taxes and intergovernmental revenues (*governmental activities*). The governmental activities of the Township include general government, public safety, public works, recreation and culture and community development.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Township can be divided into two categories; governmental funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Other Information

The Township has reported under required supplementation information, information about the General Fund and Major Type Funds and Combining Balance Sheets and Statement of Revenues, Expenditures and Changes in Fund Balances - Non-Major Type Governmental Funds.

DOVER TOWNSHIP
Management's Discussion and Analysis
March 31, 2005

The Township As A Whole

The Township's net assets for the year ended March 31, 2005 increased by 3.08% over the prior year, and management feels that even though the economic conditions have been slightly depressed, that the Township will be able to grow at a rate above inflation in the future years.

The governmental activities reflect net assets of \$34,720.

The Township's net assets reflects its investment in capital assets (e.g. land, buildings, vehicles, equipment and infrastructure), less any related debt used to acquire these assets that are still outstanding. The Township uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Township's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

DOVER TOWNSHIP
Management's Discussion and Analysis
March 31, 2005

DOVER TOWNSHIP NET ASSETS

**Governmental
Activities**

2005

Revenue

Program Revenue:	
Charges for Services	\$ 17,161
General Revenue:	
Property Taxes	106,283
Grants and Contributions Not Restricted To Specific Program	114,243
Interest Earnings	<u>253</u>
Total Revenue	<u>237,940</u>

Expenses

General Government	58,803
Public Safety	70,493
Public Works	84,000
Community and Economic Development	375
Recreation and Culture	2,500
Other Functions	<u>14,539</u>
Total Expenses	<u>230,710</u>

Increase In Net Assets	7,230
-------------------------------	--------------

Net Assets Beginning of Year	<u>235,050</u>
-------------------------------------	-----------------------

Net Assets End of Year	<u><u>\$242,280</u></u>
-------------------------------	--------------------------------

DOVER TOWNSHIP
Management's Discussion and Analysis
March 31, 2005

DOVER TOWNSHIP NET ASSETS

**Governmental
Activities**

2005

Current and Other Assets	\$207,560
Capital Assets	<u>34,720</u>
Total Assets	<u>\$242,280</u>

Net Assets

Invested in Capital Assets, Net of Related Debt	\$ 34,720
Unrestricted	<u>207,560</u>
Total Net Assets	<u>\$242,280</u>

Government Activities

Government activities increased the Township's net assets by 7,230.

The Township's Funds

Our analysis of the Township's funds begins on Page 9, following the entity wide financial statements. The fund financial statements provide detail information about the most significant funds, not the Township as a whole. The Trustee Board and management creates funds to help manage money for specific purposes as well as to show accountability for certain activities, such as special property tax millages, etc.

DOVER TOWNSHIP
Management's Discussion and Analysis
March 31, 2005

General Fund Budgetary Highlights

There are no differences between the original budget and amended budget.

Capital Assets And Debt Administration

The Township's investment in capital assets for its governmental activities as of March 31, 2005, amounted to \$34,720 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, machinery and equipment.

Economic Factors And Next Year's Budget And Rates

The Township's budget for 2005-2006 fiscal year has taken into consideration, the economic condition of the State of Michigan anticipating reduced state share revenues. This will require close tabs on expenditures for the upcoming year and adjustments will be made to mirror, when possible, the revenue base, with expenses.

Contacting The Townships Management

This financial report is intended to provide our citizens, taxpayers, customers and investors with a general overview of the Township's finances and to show the Township's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the clerk's office at 2576 W. Carleton Rd., Clayton, MI 49235.

PHILIP R. RUBLEY

— Certified Public Accountant —

133 W. MAIN STREET • MORENCI, MI 49256

PHONE 517/458-2274

FAX 517/458-6353

PHILIP R. RUBLEY, C.P.A.

MEMBERS OF
AMERICAN INSTITUTE OF C.P.A.'s
& THE MICHIGAN ASSOCIATION OF C.P.A.'s

September 10, 2005

Township Board
Dover Township
Lenawee County
2576 W. Carleton Rd.
Clayton, MI 49235

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Dover Township as of and for the year ended March 31, 2005, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Dover Township management. Our responsibility is to express opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Dover Township as of March 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 8, the Township's has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - For State and Local Governments*, as of April 1, 2004.

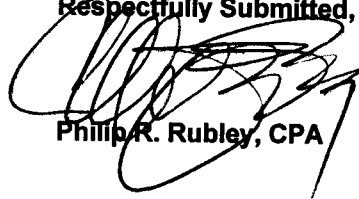
The management's discussion and analysis and budgetary comparison information on pages 1 through 6, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Dover Township basic financial statements. The individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Dover Township
September 10, 2005

The individual non-major fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Philip R. Rubley", is written over the printed name.

Philip R. Rubley, CPA

PRR/cab

DOVER TOWNSHIP
Government-wide Statement of Net Assets
March 31, 2005

	Governmental Activities
<u>Assets</u>	
Cash and Equivalents	\$151,806
Receivables - Net	55,473
Prepaid Items and Other Assets	281
Capital Assets Not Being Depreciated	1,500
Capital Assets Being Depreciated - Net	<u>33,220</u>
Total Assets	<u>\$242,280</u>
 <u>Net Assets</u>	
Invested In Capital Assets, Net of Related Debt	\$ 34,720
Unrestricted	<u>207,560</u>
Total Net Assets	<u>\$242,280</u>

The notes to financial statements are an integral part of this statement.

DOVER TOWNSHIP
Government-wide Statement of Activities
For The Year Ended March 31, 2005

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Charges For Services</u>	<u>Operating Grants And Contributions</u>	<u>Capital Grants And Contributions</u>	<u>Net (Expenses) Revenues</u>
<u>Governmental Activities:</u>					
General Government	\$ 58,803	\$ ---	\$ ---	\$ ---	\$ (58,803)
Public Safety	70,493	---	---	---	(70,493)
Public Works	84,000	---	---	---	(84,000)
Community and Economic Development	375	375	---	---	---
Recreation and Culture	2,500	---	---	---	(2,500)
Other Functions	<u>14,539</u>	<u>16,786</u>	<u>---</u>	<u>---</u>	<u>2,247</u>
Total Governmental Activities	<u>\$230,710</u>	<u>\$17,161</u>	<u>\$ ---</u>	<u>---</u>	<u>\$ (213,549)</u>

The notes to financial statements are an integral part of this statement.

DOVER TOWNSHIP
Government-wide Statement Of Activities (Concluded)
For The Year Ended March 31, 2005

	Governmental Activities
<u>Changes In Net Assets</u>	
Net (Expense) Revenue	\$ (213,549)
General Revenues:	
Property Taxes and Assessments	106,283
Grants and Contributions	
Not Restricted To	
Specific Programs	114,243
Unrestricted Investment	
Earnings	<u>253</u>
Total General Revenues, Contributions and Transfers	<u>220,779</u>
 Change In Net Assets	 7,230
Net Assets, Beginning of Year	<u>235,050</u>
Net Assets, End of Year	<u>\$ 242,280</u>

The notes to financial statements are an integral part of this statement.

DOVER TOWNSHIP
Governmental Funds
Balance Sheet
March 31, 2005

	<u>General Fund</u>	<u>Other Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
<u>ASSETS</u>			
Cash and Cash			
Equivalents	\$150,901	\$ 905	\$151,806
Prepaid Expenses	281	---	281
Receivables - Net	11,664	---	11,664
Due From Other Funds	<u>43,809</u>	<u>---</u>	<u>43,809</u>
Total Assets	<u>\$206,655</u>	<u>\$ 905</u>	<u>\$207,560</u>
<u>LIABILITIES</u>			
Deferred Revenue	\$ 2,588	\$ ---	\$ 2,588
Total Liabilities	<u>2,588</u>	<u>---</u>	<u>2,588</u>
<u>FUND BALANCES</u>			
Unreserved	<u>204,067</u>	<u>905</u>	<u>204,972</u>
Total Fund Balances	<u>204,067</u>	<u>905</u>	<u>204,972</u>
Total Liabilities and Fund Balances	<u>\$206,655</u>	<u>\$ 905</u>	<u>\$207,560</u>

The notes to financial statements are an integral part of this statement.

DOVER TOWNSHIP
Reconciliation of Fund Balances On The Balance Sheet For Governmental Funds
To Net Assets Of Governmental Activities On The Statement of Net Assets
March 31, 2005

Fund Balances – Total Governmental Funds

\$204,972

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Add: Capital Assets

59,819

Deduct: Accumulated Depreciation

(25,099)

Revenue that has been billed as a receivable, but not collected until later years, was not reported in the funds.

Add: Deferred Revenue

2,588

Net Assets of Governmental Activities

\$242,280

DOVER TOWNSHIP
Governmental Funds
Statement of Revenue, Expenditures, and Changes In Fund Balances
For The Year Ended March 31, 2005

	General Fund	Other Non-Major Governmental Funds	Total Governmental Funds
<u>REVENUES</u>			
Taxes and Assessments	\$103,695	\$ ---	\$103,695
Intergovernmental	114,243	---	114,243
Licenses and Permits	375	---	375
Interest	252	1	253
Other	<u>16,786</u>	<u>---</u>	<u>16,786</u>
Total Revenue	<u>235,351</u>	<u>1</u>	<u>235,352</u>
<u>EXPENDITURES</u>			
Current:			
General Government	55,585	---	55,585
Public Safety	70,493	---	70,493
Public Works	84,000	---	84,000
Community Economic Development	375	---	375
Capital Outlay	556	---	556
Recreation and Culture	2,500	---	2,500
Other Functions	<u>14,539</u>	<u>---</u>	<u>14,539</u>
Total Expenditures	<u>228,048</u>	<u>---</u>	<u>228,048</u>
Net Change In Fund Balances	7,303	1	7,304
Fund Balances – Beginning of Year	<u>196,764</u>	<u>904</u>	<u>197,668</u>
Fund Balances – End of Year	<u>\$204,067</u>	<u>\$ 905</u>	<u>\$204,972</u>

The notes to financial statements are an integral part of this statement.

DOVER TOWNSHIP
Reconciliation Of The Statement Of Revenues, Expenditures,
And Changes In Fund Balances Of Governmental Statement Of Activities
March 31, 2005

Net Change In Fund Balances – Total Governmental Funds

\$ 7,304

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Deduct: Depreciation Expense

(2,662)

Revenue deferred on the governmental funds report, which has been charged to receivable and thus income on the statement of activities.

Add: Deferred Revenue other adjustments

2,588

Change In Net Assets Of Governmental Activities

\$ 7,230

DOVER TOWNSHIP
Fiduciary Funds – Statement of Net Assets
March 31, 2005

	Current Tax Collection Fund
<u>Assets</u>	
Cash and Cash Equivalents	<u>\$236,398</u>
Total Assets	<u><u>\$236,398</u></u>
<u>Liabilities</u>	
Due to General Fund	\$ 43,809
Due to Other Authorities	<u>192,589</u>
Total Liabilities	<u><u>\$236,398</u></u>

The notes to financial statements are an integral part of this statement.

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Dover Township conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units.

The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below:

A. Reporting Entity

Dover Township is governed by an elected board. The accompanying financial statements present the government for which government is considered to be financially accountable.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, except for agency funds, which do not have a measurement focus. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

Property taxes, franchise taxes, intergovernmental revenue licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Additionally, the government reports the following fund types:

The Agency Funds account for assets held by the Township acting as an agent for individuals, private organizations, other governments and/or other funds.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in both the government-side and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The government has elected not to follow private-sector standards issued after November 30, 1989 for its business-type activities and enterprise funds. Presently the township has no business-type activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

E. Assets, Liabilities, and Net Assets or Equity

1. **Bank Deposits and Investment** – Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

State statutes authorize the government to deposit in the accounts of federally insured banks, credit unions, and savings and loans associations, and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, bankers acceptances, and mutual funds composed of otherwise legal investments.

2. **Receivables and Payables** – In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

3. **Prepaid Items** – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

4. **Inventories** – All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

5. **Capital Assets** – Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., road, bridges, sidewalks, and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$700 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land Improvements	20 - 50
Building	10 - 50
Machinery, Equipment, And Furnishings	5 - 35
Infrastructure	15 - 100
Vehicles	5 - 15

6. **Fund Equity** - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

- A. **Budgetary Information** - Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

On or before the end of March of each year, the Township Board proposes a budget for review and holds public hearings and a final budget is adopted.

The appropriated budget is prepared by fund, function and activity. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is with the Board of Trustees.

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

B. Excess of Expenditures Over Appropriations In Budgeted Funds - P.A. 621 of 1978, as amended, provides that a local unit shall not incur expenditures in excess of the amounts appropriated. During the year ended March 31, 2005, the government incurred expenditures in excess of amounts appropriated at the legal level of budgetary control as follows:

	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance</u>
General Fund:			
General Government:			
Township Hall and Grounds	\$ 1,000	\$ 1,495	\$ 495
Elections	2,000	2,063	63
Public Safety:			
Ambulance - ALS	34,000	35,635	1,635

NOTE 3 – DEPOSITS AND INVESTMENTS

The government unit's deposits and investment policy are in accordance with statutory authority.

Investments made by the Township are summarized below. The investments that are represented by specific identifiable investment securities are classified as to credit risk by the three categories described below:

- Category 1:** Insured or registered, or securities held by the Township or its agent in the Township's name.
- Category 2:** Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the Township's name.
- Category 3:** Uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in the Township's name.

	<u>Category 1</u>	<u>2</u>	<u>3</u>	<u>Carrying Value</u>	<u>Market Value</u>
Checking, Savings and Certificate of Deposits	<u>\$122,715</u>	<u>\$265,489</u>	\$ ---	<u>\$388,204</u>	<u>\$388,204</u>
	<u>\$122,715</u>	<u>\$265,489</u>	<u>\$ ---</u>	<u>\$388,204</u>	<u>\$388,204</u>

Includes Trust & Agency fund cash of \$236,398.

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

Balance Sheet Cash And Cash Investments

The Governmental Accounting Standards Board (GASB) Statement No. 3 risk disclosures for the Township's deposits are as follows:

<u>Deposits</u>	<u>Carrying Amount</u>
Insured (FDIC) (FSLIC)	\$122,715
Uninsured:	
Uncollateralized	<u>265,489</u>
Total	<u>\$388,204</u>

A reconciliation of cash and investments as shown on the Statement of Net Assets and Statement of Fiduciary Net Assets to deposits and investments as classified for note disclosure purposes is as follows:

Statement of Net Asset:

Cash and Cash Equivalents	<u>\$151,806</u>
	<u>151,806</u>

Statement of Fiduciary Net Asset:

Agency Funds:	
Cash and Cash Equivalents	<u>236,398</u>
	<u>236,398</u>
	<u>\$388,204</u>

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

NOTE 4 – CAPITAL ASSETS

Capital assets activity for the year ended March 31, 2005 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Ending Decreases</u>	<u>Balance</u>
<u>Governmental Activities</u>				
Capital Assets, Not Being Depreciated:				
Land	\$ 1,500	\$ ---	\$ ---	\$ 1,500
Total Capital Assets Not Being Depreciated	<u>1,500</u>	<u>---</u>	<u>---</u>	<u>1,500</u>
Capital Assets, Being Depreciated:				
Buildings	46,747	---	---	46,747
Equipment	<u>11,572</u>	<u>---</u>	<u>---</u>	<u>11,572</u>
Total Capital Assets Being Depreciated	<u>58,319</u>	<u>---</u>	<u>---</u>	<u>58,319</u>
Less Accumulated Depreciation For:				
Buildings	(13,926)	(1,691)	---	(15,617)
Equipment	<u>(8,511)</u>	<u>(971)</u>	<u>---</u>	<u>(9,482)</u>
Total Accumulated Depreciation	<u>(22,437)</u>	<u>(2,662)</u>	<u>---</u>	<u>(25,099)</u>
Total Capital Assets, Being Depreciated, Net	<u>35,882</u>	<u>(2,662)</u>	<u>---</u>	<u>33,220</u>
Governmental Activities Capital Assets, Net	<u>\$ 37,382</u>	<u>\$ (2,662)</u>	<u>\$ ---</u>	<u>\$ 34,720</u>

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

Depreciation expense was charged to functions/programs of the Township as follows:

Governmental Activities:

General Government	\$2,662
--------------------	---------

Total Depreciation Expense	
Governmental Activities	<u>\$2,662</u>

NOTE 5 – INTERFUND RECEIVABLES AND PAYABLES

At March 31, 2205, the following were interfund receivables and payables in the fund statement.

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Tax Collection	\$ ---	\$43,809
General	<u>43,809</u>	<u>---</u>
Total	<u>\$43,809</u>	<u>\$43,809</u>

NOTE 6 – PROPERTY TAXES

The Township bills and collects property taxes and also taxes for the County and several School Districts within its jurisdiction. Collections and remittances of the County and School taxes are accounted for in the Current Tax Collection Agency Fund. Township property tax revenues are recognized as revenues in the fiscal year levied to the extent that they result in current receivables.

Property taxes attach as an enforceable lien on the property as of January 1.

DOVER TOWNSHIP
Notes to Financial Statements
March 31, 2005

NOTE 7 – OTHER INFORMATION

Risk Management

The government is exposed to various risks of loss related to torts; theft of damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended March 31, 2005, the government carried insurance through various commercial carriers, to cover all risks of losses. The government has had no settled claims resulting from these risks that exceeded its commercial coverage in any of the past three fiscal years.

NOTE 8 – ACCOUNTING CHANGE

Effective April 1, 2004, the Dover Township implemented the provisions of Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments (GASB No. 34), along with all related statements and interpretations. Changes to the Township's financial statements as a result of GASB No. 34 are as follows:

- A Management's Discussion and Analysis of the Township's overall financial position and results of operations has been included.
- Township-wide financial statements (statement of net assets and statement of activities) prepared using full accrual accounting for all of the Township's activities have been provided.
- Capital assets in the governmental activities column of the statement of net assets totaling \$34,720.

The fund financial statements focus on major funds rather than fund types.

DOVER TOWNSHIP
Budgetary Comparison Schedule
General Fund
For The Year Ended March 31, 2005

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance With Amended Budget</u>
<u>Beginning of Year Fund Balance</u>				
Resources (Inflows)	\$147,449	\$147,449	\$196,763	\$ 49,314
Taxes and Assessments	72,000	72,000	103,696	31,696
Intergovernmental	100,000	100,000	114,243	14,243
Licenses and Permits	1,000	1,000	375	(625)
Interest	300	300	252	(48)
Other	1,400	1,400	16,786	15,386
Amounts Available for Appropriation	<u>322,149</u>	<u>322,149</u>	<u>432,115</u>	<u>109,966</u>
<u>Charges to Appropriations (Outflows)</u>				
General Government				
Trustee Board	4,500	4,500	3,485	1,015
Supervisor	9,578	9,578	9,199	379
Treasurer	12,128	12,128	10,817	1,311
Assessing	7,847	7,847	7,226	621
Clerk	9,578	9,578	9,170	408
Elections	2,000	2,000	2,063	(63)
Attorney and Auditing	3,500	3,500	525	2,975
Cemetery	11,100	11,100	10,690	410
Board of Review	1,600	1,600	915	685
Township Hall and Grounds	1,000	1,000	1,495	(495)
Public Safety				
Fire	38,625	38,625	34,858	3,767
Ambulance - ALS	34,000	34,000	35,635	(1,635)
Community Economic Development				
Planning and Zoning	1,000	1,000	375	625
Public Works				
Road and Maintenance	100,000	100,000	79,748	20,252
Spring Cleanup	3,000	3,000	1,847	1,153
Drains	6,000	6,000	2,405	3,595
Capital Outlay	2,000	2,000	556	1,444
Recreation and Culture				
Library	2,500	2,500	2,500	---
Other Functions	<u>31,600</u>	<u>31,600</u>	<u>14,539</u>	<u>17,061</u>
Total Charges to Appropriations	<u>281,556</u>	<u>281,556</u>	<u>228,048</u>	<u>53,508</u>
Ending of Year Fund Balance	<u>\$ 40,593</u>	<u>\$ 40,593</u>	<u>\$204,067</u>	<u>\$163,474</u>

The notes to financial statements are an integral part of this statement.

**DOVER TOWNSHIP
Combining Balance Sheet
Non-Major Governmental Funds
March 31, 2005**

	Special Revenue <u>Funds</u>
	North Dover Cemetery <u>Trust</u>
<u>Assets</u>	
Cash	<u>\$ 905</u>
Total Assets	<u>\$ 905</u>
<u>Fund Balances</u>	<u>\$ 905</u>
Total Liabilities And Fund Balances	<u>\$ 905</u>

The notes to financial statements are an integral part of this statement.

DOVER TOWNSHIP
Combining Statement of Revenues, Expenditures and Changes In Fund Balance
Non-Major Governmental Funds
For The Year Ended March 31, 2005

	Special Revenue Funds
	North Dover Cemetery Trust
<u>Revenues:</u>	
Interest	\$ 1
Total Revenue	<u>1</u>
<u>Excess of Revenues Over (Under) Expenditures</u>	<u>1</u>
<u>Beginning Fund Balance</u>	<u>904</u>
<u>Ending Fund Balance</u>	<u>\$ 905</u>

PHILIP R. RUBLEY

— Certified Public Accountant —

133 W. MAIN STREET • MORENCI, MI 49256

PHONE 517/458-2274

FAX 517/458-6353

PHILIP R. RUBLEY, C.P.A.

MEMBERS OF
AMERICAN INSTITUTE OF C.P.A.'s
& THE MICHIGAN ASSOCIATION OF C.P.A.'s

September 10, 2005

Township Board
Dover Township
Lenawee County
2576 W. Carleton Rd.
Clayton, MI 49235

In planning and performing my audit of the financial statements of Dover Township for the year ended March 31, 2005, I considered the Township's internal control structure in order to determine my auditing procedures for the purpose of expressing my opinion on the financial statements. The consideration I gave to the internal control structure was not sufficient for me to provide any form of assurance on it. However, in reviewing the Township's processes and systems, I made observations I feel should be communicated to you and I have done so in a separate letter dated September 10, 2005. In addition I have summarized other areas for Board's consideration involving internal controls and fraud considerations.

If you have any questions on the information contained in this letter please contact me.

Respectfully Submitted,


Philip R. Rubley, CPA

PRR/cab

INTERNAL CONTROLS

Over a relatively short period of time, there have been several large fraud related cases documented in the mid-Michigan area, as well as in other areas of Michigan and throughout the country. These highly publicized cases have raised significant concerns for management of many organizations, as well as the council and board members of these not-for-profit organizations and governmental organizations, concerning their organization's vulnerability to internal or external fraud related activities. It is strongly believed that all organizations, both small and large, have some level of risk in this area and even having the "best practices" in place will not necessarily prevent the occurrence of this unfortunate activity.

Through many recent conversations with my clients regarding their susceptibility to fraud, it was noted the most important element necessary to reduce the risk of fraud is to have a sound organizational structure, which includes sound accounting and internal control policies and procedures (IN THE EYES OF THEIR EMPLOYEES). One of the key aspects of strong controls, and thus a deterrent, is senior management's support and involvement with accounting and internal control monitoring and related decisions.

Some of the key areas to focus on include, but are not limited to, the following:

- Cash receipts handling and posting to general ledgers including the initial posting of cash receipts.
- Posting of adjusting journal entries to the ledger.
- Cash disbursements, including the establishment of vendor master files in the computer system and maintenance and controls surrounding the signature of cash disbursement checks.
- Payroll, including the access to all master files detailing wage rates and other information, and the establishment of new employees in the computer system.
- Proper approval procedures for all disbursements including a good checks and balances system i.e.: no one person responsible for this function where possible.

FRAUD CONSIDERATIONS

Statement of Auditing Standards No. 99 (SAS99), consideration of Fraud in a Financial Statement Audit

Effective for the year ended December 31, 2003, Statement on Auditing Standards No. 99 (SAS99), *Consideration of Fraud in a Financial Statement Audit*, requires additional audit procedures addressing the risk of fraud in an organization. Our responsibility is not to detect fraud, but to detect material misstatements in the financial statements caused by fraud, and our consideration of fraud is integrated into the overall audit process.

Types of fraud include intentional misstatements or omissions in financial reporting and misappropriation of assets. SAS 99 requires auditors to address:

- How and where the client's financial statements might be susceptible to material misstatement due to fraud and what conditions might be present to allow fraud to occur.
- How management could perpetrate and conceal fraud.
- How management or employees could misappropriate assets of the client.

In addition, SAS 99 requires auditors to make inquiry of:

- Management regarding their awareness and understanding of fraud, fraud risks, and steps taken to mitigate risks.
- Others within the entity, including council members, non-financial executives, administrators, and non-management personnel not directly involved in the financial reporting process, regarding the existence of suspicion of fraud and the individual's views about the risks of fraud within the entity.

Risk areas identified through inquiries and based on industry knowledge will significantly affect the audit process. With your help, the implementation of these new standards will certainly lead to a greater comfort in the controls you have designed and implemented. It may even create greater efficiency in the accounting process as a byproduct of the process.

Creating A Culture Of Honesty And High Ethics

It is the Township's responsibility to establish core values and to effectively communicate the values to employees in order to create a culture with high ethical standards. The AICPA has included the following as key components necessary for the creation of such a culture.

Setting The Tone At The Top

Management, through the modeling of high ethics themselves and effectively communicating expectations to employees, is responsible for leading the effort to create the appropriate culture within the Township.

Creating A Positive Workplace Environment

The creation of a positive workplace environment, where employees feel they are treated fairly, has proven to reduce the risk of fraud. This type of environment could be created as follows:

Allowing employees to provide input related to the code of conduct.

- Enabling employees to internally seek advice concerning decisions that appear to have ethical implications.
- Establishment of a fair reward system.
- Implementation of team-focused decision making policies.

Hiring And Promoting Appropriate Employees

Policies must be effective in reducing the changes of hiring and promoting individuals with low ethical standards.

Training

Core values expressing an attitude of intolerance toward unethical behavior should be communicated immediately to new hires and should be recommunicated periodically to all employees.

Confirmation

Reinforcement of core values occurs if the employees are required to sign a code of conduct statement.

Discipline

Consequences of unethical behavior should be communicated upfront, and management response to unethical behavior should be consistent with the consequences communicated. Management's response demonstrates the level of commitment to the ethical standards and could deter future wrongdoing.

Evaluating Antifraud Processes and Controls

Perceived opportunity to successful commit fraud increases the risk that fraud will occur. The following can help in reducing the opportunity for fraud.

Identifying And Measuring Fraud Risks

The Township's vulnerability to fraudulent activity (including Fraudulent financial reporting, misappropriation of assets, bribery and other illegal acts) should be assessed.

Implementing And Monitoring Appropriate Internal Controls

Internal processes can be modified to reduce fraud risk. Examples of such process modifications are as follows:

- Additional review of the procurement process
- Segregation of duties
- Adequate scrutiny of interim financial reports and budget reports by management

Developing An Appropriate Oversight Process

Whether it is external or internal oversight, appropriate oversight should be identified and established.

Township Board

The Township Board is ultimately responsible for ensuring management is doing an effective job of monitoring fraud risk and implementing procedures to mitigate fraud risk. Therefore, the Board should be evaluating management's assessments and controls.

Independent Auditors

Independent auditors can provide an assessment of the Township's process for identifying, assessing and responding to the risk of fraud.

Certified Fraud Examiners

Certified Fraud Examiners can provide additional insight into the risk assessment.

Other Information

The following Web sites provide additional guidance on fraud and the implementation of anti-fraud programs and controls:

American Institute of Certified Public Accountants
Association of Certified Fraud Examiners
Financial Executives International
Information Systems Audit and Control Association
The Institute of Internal Auditors
Institute of Management Accounts
National Association of Corporate Directors
Society for Human Resource Management

www.aicpa.org
www.cfenet.com
www.fei.org
www.isaca.org
www.theiia.org
www.imanet.org
www.nacdonline.org
www.shrm.org

September 10, 2005

Township Board
Dover Township
Lenawee County
2576 W. Carleton Rd.
Clayton, MI 49235

We have examined the combined financial statements of the Dover Township and the combining, individual fund and account group financial statements of the Township as of and for the year ended March 31, 2005 and have issued our report thereon dated September 10, 2005. As a part of our examination, we made a study and evaluation of the Township's system of internal accounting control to the extent we considered necessary to evaluate the system as required by auditing standards generally accepted in the United States of America. Under these standards, the purposes of such an evaluation are to establish a basis for reliance on the system of internal accounting control in determining the nature, timing and extent of other auditing procedures that are necessary for expressing an opinion on the financial statement and to assist the auditor in planning and performing his examination of the financial statements.

The objective of internal accounting control is to provide reasonable, but not absolute, assurance as to the safeguarding of assets against loss from unauthorized use or disposition, and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a system of internal accounting control should not exceed the benefits derived and also recognizes that the evaluation of these factors necessarily requires estimates and judgments by management.

There are inherent limitations that should be recognized in considering the potential effectiveness of any system of internal accounting control. In the performance of most control procedures, errors can result from misunderstanding of instructions, mistakes of judgment, carelessness, or other personal factors. Control procedures whose effectiveness depends upon segregation of duties can be circumvented by collusion. Similarly, control procedures can be circumvented intentionally by management either with respect to the execution and recording of transactions or with respect to the estimates and judgments required in the preparation of financial statements. Further, projection of any evaluation of internal accounting control to future periods is subject to the risk that the procedures may become inadequate because of changes in conditions and that the degree of compliance with the procedures may deteriorate.

Our examination of the financial statements made in accordance with auditing standards generally accepted in the United States of America, including the study and evaluation of the Township's system of internal accounting control for the year ended March 31, 2005, that was made for the purpose set forth in the first paragraph of this report, would not necessarily disclose all weaknesses in the system because it was based on selective tests of accounting records and related data.

1. **Capital Assets**

It is imperative that you maintain your capital assets that exceed \$700.00, your threshold. Any assets disposed of or purchased, traded, etc. must be kept for proper updating to the capital assets system. This applies also to your un-audited periods.

2. **Tax Revenues**

Tax revenues collected need to be paid timely as required by law, even if it is at the end and prior to settlement with the County.

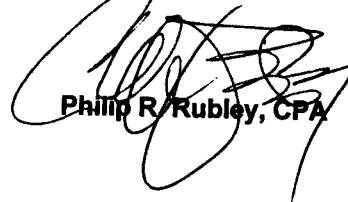
3. **Budget**

Any adjustments to your budget should be adjusted to your budget schedule, also keeping your first budget intact, so proper comparison can be made to original budget and amended.

The above mentioned conditions were considered in determining the nature, timing, and extent of audit tests to be applied to our examination of the financial statements, and this report does not modify our report dated September 10, 2005, on such financial statements.

If we can be of any further assistance, please do not hesitate in contacting us.

Respectfully Submitted,



Philip R. Rubley, CPA

PRR/cab